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SUMMARY: THE ANNUAL ASSESSMENT FOR DENMARK IS DIVIDED INTO FIVE PARTS: I - INTRODUCTION AND SUMMARY; II - FUTURE TRENDS AND PROBLEMS; III- US INTERESTS; IV - US OBJECTIVES; V - RESOURCES.

I. INTRODUCTION AND SUMMARY

DENMARK IS ECONOMICALLY AND POLITICALLY STABLE. WE AND THE DANES AGREE ON MOST QUESTIONS. CONSEQUENTLY, OUR RECOMMENDATIONS ARE NOT DRAMATIC. THEY LARGELY INVOLVE CLOSE CONSULTATIONS WITH THE DANES WELL IN ADVANCE OF EXPECTED ISSUES. WE SHOULD ATTEMPT TO BROADEN THEIR PERCEPTION OF SELF-INTEREST BEYOND POCKET-BOOK ISSUES AND SOMETIMES MISGUIDED IDEALISM AND TO ENLIST FROM THEM MORE EFFECTIVE INTERVENTION IN THE MANY INTERNATIONAL ORGANIZATIONS TO WHICH THEY BELONG.

EXCHANGES AT THE HIGHEST LEVELS OVER THE LAST YEAR BETWEEN US AND DANISH LEADERS HAVE CONTRIBUTED TO THE LATTER'S UNDERSTANDING OF US POLICIES. THE DANES WELCOME VISITS TO DENMARK BY US OFFICIALS. AT HIGH LEVELS, SUCH VISITS INDICATE US INTEREST IN AND APPRECIATION FOR THE DANISH VIEWPOINT. AT WORKING LEVELS, THEY SERVE TO PROVIDE INSIGHT AND EXPERTISE FOR A DANISH FOREIGN AFFAIRS BUREAUCRACY THAT IS OF EXCELLENT QUALITY BUT SPREAD THIN. EDUCATION IS POSSIBLE AT BOTH LEVELS.

IN OUR DISCUSSION OF THE ATTAINMENT OF US OBJECTIVES, WE PROPOSE SPECIFIC FOLLOW-UP ACTIONS WHEN THEY GO BEYOND "MORE OF THE SAME" IN CONTINUED CONSULTATIONS AND EXCHANGE OF VISITS.

THERE REMAIN SOME DIFFERENCES IN US AND DANISH VIEWS. THESE INCLUDE SOUTHER AFRICA; THE LEVEL OF DANISH
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DEFENSE SPENDING; COMMUNIST PARTICIPATION IN THE ITALIAN GOVERNMENT; AND SPAIN'S RELATIONSHIP WITH NATO AND THE EC. IMPROVEMENT OF THE US IMAGE - PARTICULARLY AMONG THE YOUTH - IS PRIMARILY FOR EMBASSY ACTION.

II. FUTURE TRENDS AND PROBLEMS THAT MIGHT AFFECT US INTERESTS AND OBJECTIVES

THERE ARE SIGNS OF EMERGING TRENDS--LIKE THE INCIPIENT POLARIZATION OF A HERETOFORE HOMOGENEOUS DANISH BODY POLITIC--THAT MAY AFFECT US INTERESTS IN DENMARK IN THE LONG RUN BUT NOT OVER THE NEXT YEAR OR SO.

THE MOST CONTENTIOUS ISSUES NOW ARE ECONOMIC, WITH OPINIONS DIVIDED OVER WHAT TO DO ABOUT PERSISTENT UNEMPLOYMENT. THE BIENNIAL NEGOTIATIONS OF INDUSTRY-LABOR CONTRACTS OPEN IN NOVEMBER. BEFORE AND DURING THOSE NEGOTIATIONS, THE GOVERNMENT MUST TACKLE THE CONTROVERSIAL ISSUES OF AN INCOMES POLICY AND "ECONOMIC DEMOCRACY". THE LATTER IS A FUNDAMENTAL SOCIAL DEMOCRATIC GOAL OF WORKER PARTICIPATION IN INDUSTRY OWNERSHIP AND MANAGEMENT. ON THE INTERNATIONAL SIDE, A CONTINUING LAG IN EXPORT ORDERS IS INCREASING THE STRAIN ON THE DANISH KRONE. TO MAINTAIN RESERVES THE GOVERNMENT IS BORROWING MORE ABROAD THAN ANTICIPATED SEVERAL MONTHS AGO, BUT THE NECESSARY FINANCING WILL BE OBTAINED.

THREE FACTORS DIMINIST THE DANGER OF ECONOMIC ISSUES TO THE PRESENT GOVERNMENT. FIRST, DANISH PROSPERITY IS HIGHLY DEPENDENT ON PROSPERITY ABROAD. DENMARK HAS ONLY LIMITED ABILITY TO ACT INDEPENDENTLY. SECOND, MOST OF THE CENTER AND RIGHT PARTIES JOINED IN AN ECONOMIC COM-PROMISE AGREEMENT LAST SEPTEMBER WHICH PROMISES TO REMAIN VALID OVER THE NEXT MONTHS AND LIMITS THEIR FREEDOM OF MANEUVER. THIRD, EVIDENCE AVAILABLE NOW SUGGESTS THAT THE DANISH ECONOMY WILL IMPORVE DURING THE COMING YEAR. EVEN IF MODERATE GROWTH IMPROVES THE UNEMPLOYMENT SITUATION ONLY SLIGHTLY, THE PSYCHOLOGICAL EFFECT ON THE ELECTORATE WILL BE POSITIVE.

PRIME MINISTER ANKER JORGENSEN'S SOCIAL DEMOCRATIC
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GOVERNMENT WILL PROBABLY REMAIN IN POWER OVER THE NEXT YEAR. GIVEN THE TOUGH ECONOMIC DECISIONS WHICH MUST BE MADE, SUCH A GOVERNMENT IS PROBABLY IN THE BEST INTERESTS OF DENMARK AND THE US. EVEN IN THE UNLIKELY EVENT OF A NEW GOVERNMENT, ANY CONCEIVABLE SUCCESSOR WOULD MAKE FEW CHANGES IN DENMARK'S RELATIONS WITH THE UNITED STATES. IT IS DOBTFUL THAT THE JORGENSEN GOVERNMENT WILL UNDERTAKE ANY SURPRISING INITIATIVES OR POLICY REVERSALS. THE STYLE AND SUBSTANCE OF THE PRESENT ADMINISTRATION WILL BE SIMILIAR TO THAT DISPLAYED DURING 1975 (SEE COPENHAGEN 1145).

IN VIEW OF DENMARK'S ECONOMIC DEPENDENCE ON THE OUTSIDE WORLD, THE DANES WILL BE LOOKING CAREFULLY AT US ECONOMIC PERFORMANCE AND ATTITUDES. THEY SEE AN

EXPANDING US ECONOMY AS AN ENGINE OF WORLD GROWTH.
US PURSUIT OF ANTI-INFLATIONARY MEASURES TO THE DETRI-
MENT OF GROWTH WOULD AROUSE DANISH CONCERN. EVEN MORE
UNSETTLING WOULD BE A US REVERSION TO PROTECTIONISM.
WHILE NATIONAL INTERESTS WOULD STILL LEAD THE DANES IN
MANY CASES TO ESPOUSE POLICIES CONSONANT WITH THOSE
OF THE US, THE US WOULD FIND DENMARK A MUCH LESS
ENTHUSIASTIC ECONOMIC ALLY.

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III. UNITED STATES INTERESTS IN DENMARK

THERE ARE SEVERAL FACTORS WHICH MAKE US INTERESTS IN DENMARK GREATER THAN WOULD ORDINARILY BE EXPECTED IN A COUNTRY OF ITS SIZE. THE INTERESTS ARE RELATIVELY UNCHANGING AND STEM BASICALLY FROM A SIMILARITY IN NATIONAL VIEWS ROOTED IN DENMARK'S LONG DEMOCRATIC TRADITION, ITS WESTERN VALUE SYSTEM, AND ITS STRATEGIC LOCATION.

DENMARK'S POSITION AT THE ENTRANCE TO THE BALTIC AND ITS SOVEREIGNTY OVER GREENLAND AND THE FAROES, BOTH IMPORTANT TO THE DEFENSE OF THE NORTH ATLANTIC, MAKE ITS ROLE IN THE NATO ALLIANCE A KEY ONE. DANISH COOPERATION WITH US IN THE MILITARY INTELLIGENCE FIELD IS OF CONSIDERABLE IMPORTANCE IN OUR ANALYSIS OF WARSAW PACT CAPABILITIES.

GIVEN THE SIMILARITY OF OUR NATIONAL INTERESTS, DENMARK IS FREQUENTLY A NATURAL ALLY IN INTERNATIONAL ORGANIZATIONS. TWO ASPECTS OF THIS PARTICIPATION ARE IMPORTANT FOR THE UNITED STATES. AS A SMALL COUNTRY WITH FEWER VESTED INTERESTS THAN MOST, DENMARK'S VIEWS IN ORGANIZATIONS SUCH AS THE EC MAY SOMETIMES BE REGARDED AS MORE OBJECTIVE THAN SIMILAR ONES PRESENTED BY US. FURTHERMORE, AS A RECOGNIZED FRIEND OF DEVELOPING COUNTRIES, THERE ARE OCCASIONS WHEN DENMARK'S VOICE WILL BE HEED BY THIRD WORLD COUNTRIES WHEN OURS WILL BE SUSPECT.

DENMARK ALSO PROVIDES A UNIQUE LINKAGE AMONG NATO, THE EC AND THE NORDIC COUNCIL. THIS GIVES DENMARK AN OPPORTUNITY TO PLAY A USEFUL COORDINATING AND HARMONIZING ROLE.

US OBJECTIVES FLOWING FROM THE INTERESTS DESCRIBED ABOVE ARE AMPLIFIED IN THE FOLLOWING SECTION.

IV. US OBJECTIVES IN DENMARK

A. REINFORCE DENMARK'S STATUS AS AN INDEPENDENT,

STABLE, DEMOCRATIC ALLY.

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1. DISCUSSION - THIS FUNDAMENTAL GOAL IS NOT IN JEOPARDY. IT IS QUESTIONED BASICALLY ONLY BY THE THREE PARTIES, REPRESENTING LESS THAN 11 PERCENT OF THE VOTERS, OF THE FAR LEFT. WITH A LONG TRADITION OF MINORITY GOVERNMENT, DENMARK'S TEN PARLIAMENTARY PARTIES HAVE NOT PRODUCED POLITICAL INSTABILITY AND NO ELECTIONS ARE EXPECTED IN THE NEXT YEAR.

2. ADVANCEMENT OF OBJECTIVE LAST YEAR - WHILE THE DANES USUALLY AGREE WITH US ON INTERNATIONAL ISSUES, WE SHOULD NOT TAKE THEM FOR GRANTED. OUR CONTINUED CONSULTATIONS SERVE TO FORTIFY THEIR OWN CONVICTIONS AND TO PERSUADE THEM OF THE WISDOM OF OUR POLICIES WHEN THEY HAVE DOUBTS.

THE DANES WERE FLATTERED THAT PRIME MINISTER ANKER JORGENSEN AND FOREIGN MINISTER K.B. ANDERSEN HAD SUBSTANTIVE DISCUSSIONS WITH THE PRESIDENT AND THE SECRETARY FOUR TIMES OVER THE LAST YEAR. THESE PAID OFF HERE WITH INCREASED UNDERSTANDING OF US POLICIES AND GREATER DANISH SELF-ASSURANCE AND ALSO ENHANCED THE INTERNATIONAL AND DOMESTIC STATURE OF DANISH LEADERSHIP. SENIOR FOREIGN MINISTRY OFFICIALS ALSO HAVE EMPHASIZED THAT THESE DISCUSSIONS HAVE MARKEDLY INFLUENCED THE ATTITUDES OF THEIR POLITICAL LEADERS IN OUR BEHALF.

ACTIVITIES OF THE DANISH AND AMERICAN BICENTENNIAL COMMITTEES AUGMENTED BY THE ANNUAL REBILD FESTIVAL WILL FURTHER STRENGTHEN THE EXCELLENT STATE OF US-DANISH RELATIONS. MOST OF ALL, THE QUEEN'S VISIT IN MAY TO THE US HIGHLIGHTS THE SOLIDARITY BETWEEN THE TWO NATIONS.

B. PROMOTE DENMARK'S DEFENSE EFFORT
THIS OBJECTIVE CONSISTS OF FIVE PARTS:

1. MAINTAIN DENMARK'S COMMITMENT TO NATO

(A) DISCUSSION - DANISH POLITICAL LEADERS, REPRESENTING 75 PERCENT OF THE ELECTORATE, VIEW NATO AS THE ONLY VIABLE SHIELD TO PROTECT DENMARK FROM THE
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SOVIET UNION. THEY ARE FIRM IN THEIR BELIEF THAT SECURITY MATTERS SHOULD BE HANDLED EXCLUSIVELY WITHIN THE NATO CONTEXT.

(B) ADVANCEMENT OF OBJECTIVE LAST YEAR - THE YEAR WAS MARKED BY A HEIGHTENED NATO COMMITMENT AND SOME ATTENUATION OF THE TRADITIONAL ANTI-DEFENSE ATTITUDE. THE ALL-VOLUNTEER HOME GUARD, FOR EXAMPLE, ATTAINED RECORD SIZE. CONTRIBUTING FACTORS WERE SOVIET FOOT-DRAGGING ON CSCE IMPLEMENTATION AND MBFR; DIMINISHING PROSPECTS FOR AN EARLY CONCLUSION OF SALT II; SOVIET ADVENTURISM IN AFRICA; AND - CLOSEST TO HOME - INCREASED WARSAW PACT ACTIVITIES IN THE BALTIC.

US CONTRIBUTIONS TO ACHIEVEMENT OF THIS OBJECTIVE INCLUDED VISITS OF FORMER DEFENSE SECRETARY SCHLESINGER AND GENERAL HAIG; THE STRONG US PARTICIPATION IN THE OCTOBER 1975 MEETING OF THE NORTH ATLANTIC ASSEMBLY IN COPENHAGEN; INTENSIVE CONSULTATIONS BY THE AMBASSADOR WITH KEY PARLIAMENTARIANS; AND A USIS SEMINAR ON SECURITY AND EAST/WEST RELATIONS.

2. INCREASE DANISH DEFENSE SPENDING IN A NEW MULTI-YEAR AGREEMENT.

(A) DISCUSSION - PROBABLY BEFORE JUNE, A NEW DEFENSE AGREEMENT WILL BE CONCLUDED AMONG A NUMBER OF PARTIES REPRESENTING A PARLIAMENTARY MAJORITY AND WILL POSSESS THE SAME CHARACTERISTICS OF THE PRESENT ONE: MULTI-YEAR DURATION; ADJUSTMENT FOR INFLATION; MODEST ANNUAL INCREASE IN REAL EXPENDITURE. PRESENT FUNDING LEVELS OF TWO PERCENT GNP ARE UNLIKELY TO MOVE TOWARD THE FOUR PERCENT GOAL SET BY NATO.

(B) ADVANCEMENT OF OBJECTIVE LAST YEAR - EFFORTS IN BRUSSELS AND REPRESENTATIONS HERE MAY HAVE CONTRIBUTED TO THE REALIZATION AND SUBSTANCE OF THE NEW AGREEMENT. THE AMBASSADOR HAS ALSO EMPHASIZED TO THE FOREIGN MINISTER THE IMPORTANCE THE US ATTACHES TO HIGHER DEFENSE FUNDING. WE ARE NOT OPTIMISTIC THAT INCREASES WILL RESULT. OUR REPRESENTATIONS WILL, HOWEVER, BUTTRESS
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THE DETERMINATION OF DANISH DEFENSE PROPONENTS TO RESIST CUTS.

(C) FOLLOW-UP ACTION - US OFFICIALS SHOULD IMPRESS UPON DANISH OFFICIALS VISITING THE UNITED STATES THE IMPORTANCE WE ATTACH TO INCREASED DANISH DEFENSE SPENDING.

3. INCREASE DANISH IMPLEMENTATION OF NATO RATIONALI-
ZATION AND STANDARDIZATION PROGRAMS.

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(A) ADVANCEMENT OF OBJECTIVE LAST YEAR - DENMARK PURCHASED THE FOLLOWING EQUIPMENT BEING USED BY OTHER NATO COUNTRIES: F-16 AIRCRAFT, HARPOON AND TOW MISSILES, AND LEOPARD TANKS.

(B) FOLLOW-UP ACTION - F-16 - BECAUSE OF ITS PRECEDENT-SETTING IMPORTANCE, US AIR FORCE AND CIVILIAN CONTRACTORS SHOULD MAKE EVERY EFFORT TO SEE THAT THE PROGRAM IS IMPLEMENTED SMOOTHLY WITH THE DANES AS PARTNERS, NOT OFF-THE-SHELF CUSTOMERS. AWACS - WHILE DANISH PARTICIPATION IN FUNDING AWACS IS UNLIKELY, AT LEAST WE SHOULD WORK TO EXTRACT A STATEMENT FROM THE DANES ACKNOWLEDGING THE VALUE OF THE SYSTEM TO NATO AS A WHOLE.

4. CONTINUE CLOSE COOPERATION IN STRATEGIC AND MILITARY INTELLIGENCE - THIS BILATERAL EXCHANGE IS IMPORTANT TO BOTH COUNTRIES AND HAS PROCEEDED SMOOTHLY AND QUIETLY FOR MANY YEARS.

5. RETAIN US MILITARY USE OF INSTALLATIONS IN GREENLAND AND THE FAROE ISLANDS.

(A) DISCUSSION - NO CHANGES ARE EXPECTED DURING 1976-77 THAT WOULD AFFECT THE STATUS OF US INSTALLATIONS IN THESE TWO LOCATIONS. GREENLAND, HOWEVER, HAS BEGUN A TRANSITION PERIOD TO HOME-RULE STATUS. THE LONG-RUN US INTEREST IS TO GENERATE THE GOODWILL OF THE LOCAL POPULATIONS IN BOTH GREENLAND AND THE FAROES.

(B) ADVANCEMENT OF OBJECTIVE LAST YEAR - THE EMBASSY HAS CULTIVATED KEY DANES AND GREENLANDERS IN COPENHAGEN INVOLVED IN THE HOME RULE EXERCISE AND BRIEFED DANISH OFFICIALS ON THE PROSPECTIVE CLARINET PILGRIM PROGRAM IN THE FAROES.

(C) FOLLOW-UP ACTION (RE GREENLAND ALSO SEE COPENHAGEN A-27).

1. DEVELOP GREENLANDIC AND FAROESE APPRECIATION OF THE VALUE OF THE US INSTALLATIONS WHILE WE MAINTAIN A LOW PROFILE IN THE FAROES. AT A MINIMUM,
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THE GREENLANDERS SHOULD JUDGE THAT THE INSTALLATIONS ARE NO THREAT TO THEIR ACHIEVEMENT OF HOME RULE.

2. ENCOURAGE DANES AND GREENLANDERS IN PROGRESS TOWARD HOME RULE UNDER CONTINUED DANISH SOVEREIGNTY.

3. INCREASE TRAVEL BY EMBASSY OFFICERS TO GREENLAND AND THE FAROES IN ORDER TO IMPLEMENT (1) AND (2) ABOVE.

4. WASHINGTON AGENCIES SHOULD ADDRESS THE IMPLICATIONS OF GREENLAND'S ADVANCE TOWARD HOME RULE.

C. ENLIST DANISH SUPPORT FOR US POSITIONS ON SPECIFIC INTERNATIONAL QUESTIONS

1. DISCUSSION - CERTAIN ISSUES ARE OF CONSIDERABLE IMPORTANCE TO US OVER THE NEXT YEAR. IN SOME CASES, DANISH-US VIEWS ARE NOT ENTIRELY COMPATIBLE.

(A) SPAIN - DENMARK WILL BE FAR SLOWER TO WELCOME SPAIN INTO EC AND NATO THAT WE WOULD LIKE.

(B) COMMUNISTS IN NATO GOVERNMENTS - THERE IS NO THREAT OF SUCH AN OCCURRENCE IN DENMARK. DANES FEAR THE CONSEQUENCES OF SUCH A DEVELOPMENT IN ITALY AND FRANCE. BUT THEY BELIEVE THE WESTERN COMMUNIST PARTIES SHOULD NOT BE FORZEN OUT BY THE ALLIANCE AND THAT WESTERN LEADERS SHOULD CEASE MAKING PUBLIC WARNINGS.

(C) SOUTHERN AFRICA - CONVINCED OF THE INJUSTICE OF WHITE RULE IN SOUTHERN AFRICA, THE DANES BELIEVE THAT THE WEST SHOULD GIVE MORE TANGIBLE SUPPORT TO BLACK NATIONALISTS.

(D) THIRD WORLD - THERE IS A DANISH TENDENCY TO APPLY A DOUBLE STANDARD WITH RESPECT TO DEVELOPING COUNTRIES, EXCUSING THOSE REPRESSIVE REGIMES THAT ARE "SOCIALIST" BUT CONDEMNING THOSE THAT ARE NOT.

(E) ECONOMIC AND RELATED ISSUES - THERE ARE
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A NUMBER OF GLOBAL ECONOMIC ISSUES, INCLUDING ENERGY, INTERNATIONAL TRADE AND FINANCE, LOS AND FISHERIES, AND NORTH/SOUTH COOPERATION, ON WHICH DANISH SUPPORT IS IMPORTANT TO THE UNITED STATES. WILE A CONVERGENCE OF NATIONAL INTERESTS LEADS THE TWO COUNTRIES TO AGREE GENERALLY ON BASIC OBJECTIVES, THERE ARE DIFFERENCES AS TO HOW THESE

OBJECTIVES SHOULD BE APPROACHED.

2. ADVANCEMENT OF OBJECTIVE LAST YEAR - THROUGH OUR NUMEROUS REPRESENTATIONS ON THESE ISSUES, THE DANES APPEARED AT LEAST TO UNDERSTAND FULLY OUR POSITIONS. SOME OF THESE ARE AREAS, THOUGH, WHERE THE DANISH VIEW WOULD DIFFER FROM OUR OWN. DESPITE THEIR SYMPATHY FOR THE MPLA, THE DANES RESPONDED TO OUR REPRESENTATIONS AND DID NOT RECOGNIZE ANGOLA PREMATURELY. OUR WORK BEHIND THE SCENES HERE ALSO CONTRIBUTED TO THE DANES' CORDIAL RECEPTION OF THE SPANISH FOREIGN MINISTER IN MARCH.

ON THE ECONOMIC SIDE, CLOSE COOPERATION AND CONSULTATION PRODUCED OBVIOUS RESULTS IN THE ENERGY FIELD WITH THE DANES ESPOUSING MANY OF OUR IDEAS AND TACTICS IN INTERNATIONAL FORA, PARTICULARLY THE IEA. THE DANES WERE ALSO RECEPTIVE TO US IDEAS ON AGRICULTURAL TRADE IN PARTICULAR AND INTERNATIONAL TRADE AND FINANCE IN GENERAL.

D. TAKE ADVANTAGE OF DENMARK'S ROLE IN MULTILATERAL ORGANIZATIONS

1. DISCUSSION - AS POINTED OUT EARLIER, DENMARK'S PARTICIPATION IN A LARGE NUMBER OF MULTILATERAL ORGANIZATIONS GIVES IT AN INTERNATIONAL ROLE OF CONSIDERABLY GREATER IMPORTANCE THAN ITS SIZE AND RESOURCES WOULD NORMALLY WARRANT. BECAUSE OF OUR NATIONAL POLITICAL AND ECONOMIC INTERESTS OFTEN COINCIDE, DENMARK, IF ENCOURAGED, CAN BE AN EFFECTIVE SPOKESMAN FOR US VIEWS. AS THE ONLY COUNTRY HAVING MEMBERSHIP IN NATO, THE EC, AND THE NORDIC COUNCIL, DENMARK CAN PROVIDE BROAD EXPRESSION OF THESE VIEWS. THE IMPORTANCE OF THE NORDIC COUNCIL IN REACHING A CONSENSUS ON BROAD ECONOMIC AND POLITICAL QUESTIONS, HOWEVER, SHOULD NOT BE EXAGGERATED.

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2. ADVANCEMENT OF OBJECTIVE LAST YEAR -
US VIEWS HELPED SHAPE DANISH ATTITUDES ON SUCH
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POLITICAL MATTERS AS THE RECOGNITION OF ANGOLA AND
UN CONSIDERATION OF THE KOREA QUESTION. IN THE
LATTER CASE, THE DANES WERE ABLE TO EXERT SOME
INFLUENCE ON THE NORWEGIANS. ON ECONOMIC MATTERS
SUCH AS ENERGY AND AGRICULTURAL TRADE (E.G., EC
NON-FAT DRY MILK DECISIONS AND THE NEGATIVE IMPACT
ON US SOYBEANS), DANISH POSITIONS WERE CLEARLY
INFLUENCED BY US CONSULTATIONS.

3. FOLLOW-UP ACTION - IN ORDER TO TAKE
ADVANTAGE OF DANISH MEMBERSHIP IN INTERNATIONAL
ORGANIZATIONS, WE MUST KEEP THE DANES FULLY IN-
FORMED THROUGH TIMELY AND COMPREHENSIVE BRIEFINGS.
GIVEN THE SMALL STAFFS OF THE DANISH MINISTRIES
WITH WHICH WE DEAL, APPROACHES ON MARGINAL ISSUES

SHOULD BE KEPT TO A MINIMUM, DEADLINES SHOULD BE GENEROUS, AND BRIEFING MATERIAL SHOULD BE STREAM-LINED. IT SHOULD ALSO BE KEPT IN MIND THAT DANISH SUPPORT IS NOT AUTOMATIC AND MUST, THEREFORE, BE CULTIVATED. WE SHOULD ALSO NOT EXPECT THE IMPOSSIBLE. DANISH MEMBERSHIP IN THE EC, FOR EXAMPLE, WHILE PROVIDING A VEHICLE FOR THE US TO GET MANY IDEAS ACROSS IN THAT ORGANIZATION, ALSO SETS LIMITS TO WHAT DENMARK CAN DO. DENMARK HAS GREATER FLEXIBILITY IN THOSE AREAS WHERE EC POLICY IS UNFORMULATED OR VAGUE (ENERGY) AND LEAST WHERE RIGID POLICY GUIDELINES HAVE BEEN AGREED UPON (COMMON AGRICULTURAL POLICY).

E. PROMOTE US TRADE

1. DISCUSSION - IN GLOBAL TERMS DENMARK IS NOT A MAJOR US TRADING PARTNER, AS IT ACCOUNTS FOR ONLY ABOUT ONE-HALF OF ONE PERCENT OF US EXPORTS AND IMPORTS. IN ABSOLUTE TERMS, HOWEVER, TRADE IS SUBSTANTIAL, WITH COMBINED EXPORTS AND IMPORTS AMOUNTING IN 1975 TO ABOUT \$1.1 BILLION. FURTHERMORE, WITH RESPECT TO CERTAIN CATEGORIES OF AGRICULTURAL AND INDUSTRIAL COMMODITIES, US EXPORTS ARE MORE IMPORTANT THAN THE GLOBAL FIGURES WOULD INDICATE.

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2. ADVANCEMENT OF OBJECTIVE LAST YEAR - WITH THE EXCEPTION OF AGRICULTURAL PRODUCTS, US EXPORTS TO DENMARK HELD UP WELL DURING A RECESSION PERIOD MARKED BY FALLING DANISH IMPORTS. THIS WAS ESPECIALLY TRUE OF CERTAIN CATEGORIES LIKE INVESTMENT GOODS. HOW MUCH US EXPORT ENCOURAGEMENT CAMPAIGNS CONTRIBUTED TO THIS DEVELOPMENT CANNOT BE QUANTIFIED, BUT PRIMA FACIE EVIDENCE SUGGESTS THAT THEY MADE A CONTRIBUTION.

3. FOLLOW-UP ACTION - THE UNITED STATES, PARTICULARLY THROUGH THE COUNTRY COMMERCIAL PROGRAM, WILL CONTINUE TO PROMOTE DANISH IMPORTS OF US COMMODITIES AND SERVICES. WITH MODERATE GROWTH EXPECTED IN DENMARK IN 1976, US IMPORTS SHOULD FARE BETTER THAN DURING THE PRECEDING YEAR.

F. IMPROVE THE IMAGE OF THE UNITED STATES

1. DISCUSSION - THE ABILITY OF THE AMERICAN SOCIETY AND CONSTITUTIONAL SYSTEM TO BEAR UP UNDER THE STRAINS OF VIETNAM, WATERGATE, THE CIA

AND LOCKHEED EXPOSURES, RACIAL ISSUES, ETC., HAS DEMONSTRATED ITS BASIC STRENGTH. BUT RADICAL - OFTEN YOUTHFUL - ELEMENTS IN DENMARK SEIZE UPON AND ATTEMPT TO EXPLOIT OUR ADMITTED PROBLEMS. DANISH YOUTH HAD NO EXPERIENCE WITH US ASSISTANCE TO DENMARK DURING AND AFTER WORLD WAR II. MANY UNIVERSITY STUDENTS ARE AMBIVALENT AND OFTEN HOSTILE TO THE UNITED STATES.

2. ADVANCEMENT OF OBJECTIVE LAST YEAR - DEALING WITH THE SKEPTICISM OF DANISH YOUTH FOR US POLICIES HAS BEEN ONE OF THE EMBASSY'S PRINCIPAL GOALS SINCE THE AMBASSADOR'S ARRIVAL HERE LAST NOVEMBER. HE HAS APPEARED AT UNIVERSITY "NO-HOLDS-BARRED" MEETINGS AND IS HOSTING A SERIES OF BEER-AND-DISCUSSION SESSIONS FOR BOTH DANISH AND AMERICAN EXCHANGE UNIVERSITY STUDENTS AT HIS RESIDENCE. THE EMBASSY YOUTH COMMITTEE HAS BEEN RESUSCITATED AND SELECTED EMBASSY OFFICERS ARE SECRET

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TARGETING ON SPECIFIC YOUTH GROUPS. USIS HAS CONDUCTED A NUMBER OF PROGRAMS WITH TEACHERS OF ENGLISH. APPROPRIATELY, HALF OF THIS YEAR'S EIGHT LEADER GRANTEES WERE UNDER 35. DESPITE THESE EFFORTS, WE MUST NOT DELUDE OURSELVES OVER THE EXTENT TO WHICH WE HAVE BEEN ABLE TO "TURN AROUND" THE ANTI-US VIEWS WHICH ARE PARCTICALLY A BUILT-IN PART OF THE DANISH YOUTH MILIEU.

3. FOLLOW-UP ACTION - IN ADDITION TO CONTINUATION AND EXPANSION OF THE ONGOING EFFORTS DESCRIBED ABOVE, THE EMBASSY SHOULD FOCUS MORE ON TEACHERS OF TEACHERS. IN DENMARK, THE TEACHING PROFESSION IS WIDELY RADICALIZED. WE WILL, THEREFORE (A) INCREASE OUR VISITS AND OUR INFORMAL SPEAKING CONTACTS WITH TEACHER TRAINING INSTITUTIONS; (B) CONTINUE TO TARGET OUR USIS ACTIVITIES ON YOUTH AND EDUCATION; AND (C) SEEK SIX MORE IVP GRANTS FOR TEACHERS.

G. INCREASE DANISH SUPPRESSION OF ILLICIT TRAF-
FIC IN DRUGS.

1. DISCUSSION - COPENHAGEN IS AN IMPORTANT EUROPEAN AIR TRANSPORTATION CENTER, THE ENTRY TO SCANDINAVIA, AND A SIGNIFICANT STOP AND TRANSFER POINT ON THE ILLICIT DRUG TRAFFIC NETWORK.

2. ADVANCEMENT OF OBJECTIVE LAST YEAR -

ARRESTS AND SEIZURES INCREASED DURING THE PAST YEAR AND INCLUDED AN UNPRECEDENTED (FOR DENMARK) SEIZURE OF 4.5 KILOS OF HEROIN. LAST YEAR THE DANES RAISED THE MAXIMUM NARCOTICS SENTENCE FROM SIX TO TEN YEARS, RATIFIED TWO INTERNATIONAL NARCOTICS CONVENTIONS, AND ORGANIZED AN INDEPENDENT COPENHAGEN NARCOTICS UNIT. THE DEA OFFICE, ESTABLISHED IN COPENHAGEN IN MAY 1975, HAS PROVIDED CONSIDERABLE TRAINING TO THE DANES AND WORKS IN CLOSE LIAISON WITH THE DANISH POLICE. DEA HAS SUPPLIED INFORMATION TO THE DANES LEADING TO SEVERAL ARRESTS AND SEIZURES, INCLUDING THE HEROIN MENTIONED ABOVE.

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H. OBTAIN UNDERSTANDING OF US TRADE UNIONISM AND US POSITIONS ON INTERNATIONAL LABOR MATTERS

1. DISCUSSION - THE DANISH TRADE UNION FEDERATION (LO), WHICH IS AN IDEOLOGICALLY MOTIVATED, RELATIVELY CONSERVATIVE MOVEMENT, PROVIDES THE MAIN INSTITUTIONAL SUPPORT FOR THE SOCIAL DEMOCRATIC PARTY.

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 EB-07

MMO-01 PER-01 CU-02 COME-00 DEAE-00 SIL-01 LAB-04

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FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 2581

INFO SECDEF WASHDC
AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY DUBLIN
AMEMBASSY THE HAGUE
AMEMBASSY HELSINKI
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY MADRID
AMEMBASSY MOSCOW
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY REYKJAVIK
AMEMBASSY STOCKHOLM
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USMISSION NATO
USCINCEUR
CINCLANT
USMISSION USUN NEW YORK

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2. ADVANCEMENT OF OBJECTIVE LAST YEAR -
MUTUAL UNDERSTANDING IN THE LABOR FIELD WAS ADVANCED
BY THE FOLLOWING: A SUCCESSFUL PRIVATE MEETING IN
THE US OF DANISH LO PRESIDENT NIELSEN WITH GEORGE
MEANY; ESTABLISHMENT OF PERSONAL RELATIONSHIP
BETWEEN NIELSEN AND THE AMBASSADOR; EXCHANGE VISITS
OF US AND DANISH LABOR OFFICIALS; A LECTURE SERIES
SPONSORED BY THE LABOR ATTACHE; AND A VISIT OF THE
PRESIDENT'S SPECIAL REPRESENTATIVE FOR ILO AFFAIRS,
AMBASSADOR ALLAN D. SILBERMAN. SILBERMAN'S
PRESENTATION PRODUCED AN EXPRESSION OF DANISH
SYMPATHY FOR THE US POSITION ON THE ILO BUT
DOUBT THAT ALL US OBJECTIVES COULD BE
ACHIEVED.

3. FOLLOW-UP ACTION - US AGENCIES
SHOULD LOOK FOR WAYS TO INCREASE PERSONAL CONTACT
BETWEEN US AND DANISH LABOR UNION ORGANIZATIONS.

V. RESOURCES REQUIRED.

IN ORDER TO ACCOMPLISH THE RECOMMENDATIONS IN THIS ASSESSMENT, NO MORE PERSONNEL ARE NEEDED. IN FACT, WE ARE SEEKING WAYS TO REDUCE THE US PRESENCE IN DENMARK THROUGH A BELT-TIGHTENING PROGRAM WHICH WILL STREAMLINE OPERATIONS. WE HAVE SUGGESTED THAT AN ADDITIONAL ECONOMIC-COMMERCIAL OFFICER ALREADY IN THE PIPELINE FOR DENMARK MIGHT BE BETTER USED ELSEWHERE AND HAVE ABOLISHED ONE LOCAL CONSULAR POSITION. WE HAVE RECOMMENDED THAT THREE UNFILLED POSITIONS IN THE US ARMY VETERINARY DETACHMENT BE ELIMINATED. WE CONCUR IN THE EXPECTED PHASE-DOWN OF MAAG.

CURRENT RESOURCES ARE ADEQUATE TO COVER OUR REQUIREMENTS EXCEPT FOR (A) \$3,500 IN INCREASED REPRESENTATION TO COVER THE EXTRAORDINARY EXPENSES OF THE AMBASSADOR'S BICENTENNIAL RECEPTION, AND (B) SIX ADDITIONAL IVP GRANTS (TOTALING ABOUT \$15,000) NOTED IN SECTION F-3, ABOVE.

IN OTHER WORDS, ESSESTIALLY WITHIN THE LIMITS OF OUR SECRET

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PRESENT RESOURCES, WE HOPE TO FURTHER US OBJECTIVES IN DENMARK AS SET FORTH ABOVE.
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